## Pecyn Dogfennau Cyhoeddus

Penalita House, Tredomen Park, Ystrad Mynach, Hengoed CF82 7PG Tý Penalita, Parc Tredomen, Ystrad Mynach, Hengoed CF82 7PG



Am unrhyw ymholiad yn ymwneud â'r agenda hwn cysylltwch â Charlotte Evans (Rhif Ffôn: 01443 864210 Ebost: evansca1@caerphilly.gov.uk)

Dyddiad: Dydd Mercher, 30 Awst 2017

Annwyl Syr/Fadam,

Bydd cyfarfod **Cabinet** yn cael ei gynnal yn **Ystafell Sirhywi, Tŷ Penallta, Tredomen, Ystrad Mynach** ar **Dydd Mercher, 6ed Medi, 2017** am **2.00 pm**. i ystyried materion a gynhwysir yn yr agenda canlynol. Mae croeso i chi ddefnyddio'r iaith Gymraeg yn y cyfarfod, a dylid rhoi cyfnod rhybudd o 3 diwrnod gwaith os ydych yn dymuno gwneud hynny. Bydd cyfieithu ar y pryd yn cael ei ddarparu ar gais.

Yr eiddoch yn gywir,

Chris Burns

Chris Burns
PRIF WEITHREDWR DROS DRO

AGENDA

Tudalennau

- 1 I dderbyn ymddiheuriadau am absenoldeb
- 2 Datganiadau o Ddiddordeb.

Atgoffi'r Cynghorwyr a Swyddogion o'u cyfrifoldeb personol i ddatgan unrhyw fuddiannau personol a/neu niweidiol mewn perthynas ag unrhyw eitem o fusnes ar yr agenda hwn yn unol â Deddf Llywodraeth Leol 2000, Cyfansoddiad y Cyngor a'r Cod Ymddygiad ar gyfer Cynghorwyr a Swyddogion.

3 Cynhaliwyd y Cabinet ar 19eg Gorffennaf 2017.

A greener place Man gwyrddach

Carrespondence may be in any language or format | Gallwch ohebu mewn unrhyw iaith neu fformat

1 - 6

I dderbyn ac ystyried yr adroddiad(au) canlynol y mae angen penderfyniadau gweithredol arnynt: -

4 Gorchymyn Diogelu Mannau Cyhoeddus (Rheoli Cwn) Cyngor Bwrdeistref Sirol Caerffili 2017.

7 - 36

5 Gwaith i hwyluso gwaredu safle Ty Pontllanfraith.

37 - 40

Dileu Dyledion dros £20,000 - Ôl-ddyledion Trethi Annomestig Genedlaethol ar gyfer Cwmnïau Cyfyngedig.

41 - 44

I dderbyn ac ystyried yr eitem(au) canlynol, sydd ym marn y swyddog priodol yn eitemau eithriedig gan gymryd i ystyriaeth prawf budd y cyhoedd ac y dylid eithrio'r wasg a'r cyhoedd o'r rhan hon o'r cyfarfod. Mae prawf budd y cyhoedd ynghlwm.

45 - 46

8 Dileu Dyledion dros £20,000 - Ôl-ddyledion Trethi Annomestig Genedlaethol.

47 - 50

### Cylchrediad:

Cynghorwyr

C.J. Cuss, N. George, C.J. Gordon, Mrs B. A. Jones, P.A. Marsden, S. Morgan, L. Phipps, D.V. Poole a Mrs E. Stenner,

A Swyddogion Priodol.

# Eitem Ar Yr Agenda 3



### **CABINET**

# COFNODION Y CYFARFOD A GYNHALIWYD YN NHŶ PENALLTA, TREDOMEN AR DDYDD MERCHER, 19EG GORFFENNAF 2017 AM 2.00 P.M.

### YN BRESENNOL

Y Cynghorydd D.V. Poole - Cadeirydd

### Cynghorwyr:

C.J. Cuss (Gofal Cymdeithasol a Lles), N. George (Gwasanaethau'r Gymdogaeth), C.J. Gordon (Gwasanaethau Corfforaethol), P.A. Marsden (Addysg a Chyflawniad), L. Phipps (Cartrefi a Lleoedd) a Mrs E. Stenner (Yr Amgylchedd a Diogelwch y Cyhoedd).

### Ar y cyd gyda:

C. Burns (Prif Weithredwr Dros Dro), C. Harrhy (Cyfarwyddwraig Corfforaethol - Cymunedau) a N. Scammell (Cyfarwyddwraig Gwasanaethau Corfforaethol Dros Dro a Swyddog Adran 151).

### Hefyd yn Bresennol:

R. Hartshorn (Pennaeth Diogelwch y Cyhoedd), S. Couzens (Prif Swyddog Tai), G. Jenkins (Cyfarwyddwr Cynorthwyol - Gwasanaethau Plant), C. Forbes-Thompson (Pennaeth Gwasanaethau Democrataidd Dros Dro), A. Dallimore (Arweinydd Tîm - Adnewyddu Trefol a Chadwraeth) a C. Evans (Swyddog Gwasanaethau Pwyllgor).

### 1. YMDDIHEURIADAU DROS ABSENOLDEB

Derbyniwyd ymddiheuriadau dros absenoldeb gan Mrs B.A. Jones (Cyllid, Perfformiad a Llywodraethu),S. Morgan (Economi, Isadeiledd a Chynaliadwyedd) a D. Street (Cyfarwyddwr Corfforaethol - Gwasanaethau Cymdeithasol).

### 2. DATGANIADAU O DDIDDORDEB

Ni chafwyd datganiadau o ddiddordeb ar ddechrau nac yn ystod y cyfarfod.

### 3. CABINET – 5ED GORFFENNAF 2017

PENDERFYNWYD cymeradwyo cofnodion y cyfarfod a gynhaliwyd ar 5ed Gorffennaf 2017 (rhifau cofnod. 1 - 8) a'u llofnodi fel cofnod cywir.

### MATERION SYDD ANGEN PENDERFYNIADAU GWEITHREDOL

### 4. MONITRO RISG CORFFORAETHOL

Rhoddodd yr adroddiad ddiweddariad i'r Cabinet ar y Gofrestr Risgiau Corfforaethol yn unol â Strategaeth Rheoli Risg y Cyngor.

Roedd diweddariad y Gofrestr Risgiau Corfforaethol yn gofyn am farn a chymeradwyaeth y Cabinet cyn ei gyflwyno i'r Pwyllgor Archwilio ar 13eg Medi 2017.

Mae'r adroddiad yn amlinellu'r rôl hanfodol y mae'r Aelodau yn eu chwarae wrth werthuso trefniadau rheoli risg y cyngor ac yn benodol mewn deall sut mae'r cyngor yn nodi, rheoli, a lle mae hynny'n bosibl, lliniaru neu ddileu risg. Mae Rheoli Risg yn hanfodol er mwyn darparu gwasanaethau'r cyngor yn effeithiol.

O dan Strategaeth Rheoli Risg y Cyngor, mae'r Tîm Rheoli Corfforaethol yn monitro Risgiau Corfforaethol y Cyngor ac mae gan y Pwyllgor Archwilio'r rôl o adolygu a herio'r gofrestr risgiau a'r cynlluniau gweithredu canlyniadol ar gyfer risgiau strategol a chorfforaethol allweddol y cyngor. Mae rôl y Cabinet wedi'i ffurfioli ac yn symud ymlaen. Bydd y Cabinet yn derbyn adroddiadau cynnydd bob chwe mis am y Gofrestr Risgiau Gorfforaethol. Derbyniwyd y Gofrestr Risg ar ôl yr adolygiad gan y Tīm Rheoli Corfforaethol ar 22ain Mehefin 2017 a chrynhoir y newidiadau a wnaed yn y tabl isod.

Nododd y Cabinet fod y Gofrestr Risgiau Corfforaethol yn 'ddogfen fyw' a bod newidiadau yn cael eu cyflwyno ym mhob adolygiad wrth i risgiau newydd gael eu cyflwyno, mae risgiau presennol yn cael eu cau neu fod eu hasesiad RAG (Coch, Melyn, Gwyrdd) yn cael ei ddiweddaru. Nododd yr Aelodau fod rhai o'r risgiau a nodwyd yn y Gofrestr Risgiau Corfforaethol yn cynnwys Cynllunio Ariannol Tymor Canolig, Cyrhaeddiad Ysgolion, Cynaliadwyedd Darpariaeth Gwasanaeth trwy Gyllido Grant, Rhesymoli Ysgolion Uwchradd, Rhaglen Safon Ansawdd Tai Cymru (SATC), Parhad y Gwasanaeth Rheoli Gwastraff a Chyrhaeddiad Targed, Breuder y Farchnad Gofal Cymdeithasol, Proffil Effeithiau Hinsawdd Leol, Ymadael o'r UE, Cynllun Datblygu Lleol, Diwygio Llywodraeth Leol, Cytundeb Dinesig Prifddinas-Ranbarth Caerdydd a Rheoli Asedau.

Yn dilyn ystyriaeth a thrafodaeth, cynigiwyd ac eiliwyd bod yr argymhellion yn yr adroddiad yn cael eu cymeradwyo. Cytunwyd ar hyn yn unfrydol drwy godi dwylo.

PENDERFYNWYD, am y rhesymau a gynhwysir yn adroddiad y Swyddog i gymeradwyo'r Gofrestr Risg Corfforaethol cyn ei chyflwyno i'r Pwyllgor Archwilio i'w hystyried.

# 5. CAIS AM ADNODDAU YCHWANEGOL MEWN YMATEB I ALW CYNYDDOL O FEWN GWASANAETHAU PLANT

Roedd yr adroddiad yn rhoi gwybodaeth gyd-destunol i'r Cabinet i esbonio'r cynnydd mewn pwysau llwyth gwaith ar draws Timau Ardal Gwasanaethau Plant, y Tîm Maethu a'r Tîm Cyfreithiol a gofynnodd am gymeradwyaeth y Cabinet i ddefnyddio cronfeydd wrth gefn y gwasanaeth i ariannu swyddi ychwanegol ar sail amser.

Amlinellodd yr adroddiad y pwysau cyfredol ar y llwyth gwaith, eglurodd y pwysau sy'n ymwneud â'r Amlinelliad Cyfraith Gyhoeddus a darparodd y dystiolaeth i gefnogi'r cynnig i recriwtio'r staff ychwanegol canlynol i gefnogi Gwasanaethau Plant a Gwasanaethau Cyfreithiol:

• 2 Weithiwr Cymdeithasol Cymwys - Timau Ardal

- 2 Weithiwr Cymdeithasol Cymwys Tîm Maethu
- 1 Gweinyddwr Gradd 5 Tîm Cyfreithiol

Ceisiodd yr Aelodau gael sicrwydd y byddai'r gofyn ychwanegol am staff yn ddigonol i ateb y galw cynyddol ar y gwasanaeth ac a oedd Swyddogion yn hyderus y gellid llenwi'r swyddi. Amlinellodd y swyddogion nad yw hyn yn glir ar hyn o bryd, mae gobaith y bydd y galw yn cyrraedd llwyfandir, fodd bynnag, mae nifer o Awdurdodau Lleol eraill mewn sefyllfa debyg. Nodwyd bod gan CBS Caerffili enw da, o ran darparu Gwasanaeth ac o fewn y System Llys, felly, mae Swyddogion yn hyderus y byddai swyddi'n cael eu llenwi.

Yn dilyn ystyriaeth a thrafodaeth, cynigiwyd ac eiliwyd bod yr argymhellion yn yr adroddiad yn cael eu cymeradwyo. Cytunwyd ar hyn yn unfrydol drwy godi dwylo.

PENDERFYNWYD am y rhesymau a gynhwysir yn adroddiad y Swyddogion i nodi'r wybodaeth ynddo ac i gymeradwyo'r defnydd o Gronfeydd Wrth Gefn y Gwasanaeth i ariannu'r swyddi ychwanegol am gyfnod cychwynnol o 12 mis o ddyddiad yr apwyntiad am uchafswm cost o £205,917.

### 6. ADOLYGIAD O DALIADAU'R GWASANAETH TAI

Roedd yr adroddiad, a gyflwynwyd gan Grŵp Gorchwyl Cartrefi Caerffili (Y Grŵp Gorchwyl) ar 6ed o Orffennaf 2017 a'r Pwyllgor Craffu Polisi ac Adnoddau ar 19eg o Orffennaf 2017, yn gofyn am farn y Grŵp Gorchwyl a'r Pwyllgor Craffu ar yr adolygiad a sut y cesglir taliadau gwasanaeth o fewn Tai Gwarchod a'r angen i adolygu taliadau gwasanaeth ar gyfer llety Anghenion Cyffredinol, a chefnogwyd hyn yn unfrydol.

Gosododd Deddf Tai (Cymru) 2014 ddyletswydd newydd i awdurdodau lleol i gydymffurfio â safonau ar gyfer ansawdd tai, rhenti a thaliadau gwasanaeth. Mae'n ofynnol i Awdurdodau Lleol adolygu'r modd y mae taliadau am wasanaethau yn cael eu hawlio i sicrhau mai dim ond am wasanaethau y maen nhw'n eu derbyn y caiff tenantiaid eu codi. Ni ddarparwyd canllawiau manwl ond mae'n ofynnol bod taliadau gwasanaeth yn adlewyrchu'r costau a wneir yn deg ac yn dryloyw gyda dadansoddiad manwl a ddarperir i denantiaid fel y gallant weld beth maen nhw'n talu amdano.

Ar hyn o bryd mae'r Awdurdod yn adennill ei gostau am wasanaethau y mae'n ei ddarparu i denantiaid mewn cynlluniau tai gwarchod drwy rannu costau'r gwasanaethau hyn rhwng yr holl denantiaid o fewn y cynlluniau. Mae hyn yn groes i Bolisi Llywodraeth Cymru. Cynigir bod yr Awdurdod, yn y dyfodol, yn adennill costau gwirioneddol darparu gwasanaethau yn eu cynllun unigol, yn seiliedig ar y gost a gyfrifwyd am ddarparu'r gwasanaethau yn y flwyddyn ariannol flaenorol.

Nododd y Cabinet yr ymholiadau a godwyd gan y Grŵp Gorchwyl mewn perthynas ag effaith ar denantiaid a'r gefnogaeth sydd ar gael, fforddiadwyedd a dulliau cyfathrebu i hysbysu tenantiaid ac roeddent yn fodlon â'r sicrwydd a ddarparwyd gan y Swyddogion.

Yn dilyn ystyriaeth a thrafodaeth, cynigiwyd ac eiliwyd bod yr argymhelliad yn yr adroddiad yn cael ei gymeradwyo. Cytunwyd ar hyn yn unfrydol drwy godi dwylo.

PENDERFYNWYD am y rhesymau a gynhwysir yn adroddiad y Swyddog: -

- (i) i gymeradwyo'r cynnig i godi tâl am y costau gwirioneddol o ddarparu gwasanaethau iddynt fesul cynllun ar denantiaid cynlluniau tai gwarchod;
- (ii) i gymeradwyo'r cynnig i gyflwyno trefniadau trosiannol am ddwy flynedd, cyn adolygiad, a chodi taliadau gwasanaeth yn unol â'r polisi rhent yn ystod y cyfnod trosiannol.

# 7. CYNLLUN ERDF CROESO CYMRU - DIWEDDARIAD AR 'DRIONGL ANTUR' CAMLAS SIR FYNWY AC ABERHONDDU

Darparodd yr adroddiad fanylion i'r Cabinet o'r cynnydd a wnaed ers Ionawr 2016 mewn perthynas â'r cynnig seilwaith cyfalaf Cronfa Ddatblygu Ranbarthol Ewrop - "'Triongl Antur' Camlas Sir Fynwy ac Aberhonddu", a ddatblygwyd fel prosiect rheoli cyrchfannau blaenoriaethol a arweinir yn rhanbarthol Gan Croeso Cymru.

Cafodd y cynnig ei ystyried gyntaf a'i gymeradwyo gan y Cabinet ar 20fed Ionawr 2016. Fodd bynnag, mae treigl amser a thrafodaethau parhaus gyda Llywodraeth Cymru, Swyddfa Cyllid Ewropeaidd Cymru a phartneriaid prosiect CBS Torfaen a Croeso Cymru wedi tynnu sylw at yr angen i adolygu ac ail-ffocysu cwmpas cynigion prosiect gwreiddiol yr Awdurdod ac i ail-edrych ar ddyraniad cyllid cyfatebol y Cyngor i'r prosiect.

Mae Croeso Cymru'n arwain prosiect rhanbarthol ar gyfer cyllid ERDF yn dwyn y teitl "Cyrchfan Denu Twristiaeth", sy'n anelu at "... gyflwyno cyfres o brosiectau seilwaith twristiaeth strategol a flaenoriaethir yn rhanbarthol a fydd yn helpu i godi ansawdd a chanfyddiad cyrchfannau yng Nghymru ac annog buddsoddiad gan fusnesau a thwf cyflogaeth yn y sector twristiaeth yn y rhanbarth".

Mae'r Grŵp Rheoli Cyrchfannau (grŵp rhanbarthol gyda chynrychiolaeth o bob un o Awdurdodau Lleol De Cymru) wedi nodi Camlas Sir Fynwy ac Aberhonddu fel un o'r cyrchfannau rhanbarthol i'w blaenoriaethu. Yn ystod y 2 flynedd ddiwethaf mae swyddogion o CBS Caerffili a CBS Torfaen wedi cydweithio i ddatblygu cynnig prosiect addas gyda CBS Torfaen yn gweithredu fel y partner arweiniol. Ystyriwyd a chymeradwywyd y cynnig hwn gan y Cabinet ar 20fed Ionawr 2016. Rhoddwyd cymeradwyaeth yr ERDF i Croeso Cymru ar gyfer ymgyrch rhanbarthol ymbarél. Drwy weithio ar y cyd â Croeso Cymru a CBS Torfaen, datblygwyd prosiect ar y cyd gyda chyfanswm costau o tua £4.56m, gydag elfennau ardal Caerffili yn gyfanswm o tua £2.026m.

Mae nodau ac amcanion cyffredinol y prosiect cydweithredol yn parhau fel y nodir yn adroddiad Cabinet Ionawr 2016, h.y. i wella cynnig twristiaeth/hamdden Cwmcarn o fewn y rhanbarth a gweithredu gwelliannau seilwaith i'r Gamlas. Fodd bynnag, mae cwmpas y prosiectau y bydd y Cyngor nawr yn ceisio eu gweithredu drwy'r rhaglen gyffredinol wedi newid ac mae cynigion cyllido cyfatebol y Cyngor angen eu hadolygu a'u cadarnhau. Cyflwynwyd cynigion prosiect diwygiedig ar gyfer yr elfennau CBSC a CBST i Croeso Cymru erbyn dyddiad cau'r 5ed o Fai ac mae angen cymeradwyaeth y Cabinet ar gyfer yr elfen CBSC cyn i'r prosiect gael ei gymeradwyo'n ffurfiol gan Swyddfa Gyllid Ewropeaidd Cymru, yn enwedig y cwmpas diwygiedig a gofyniad cyllido cyfatebol diweddaraf y prosiect. Amlinellodd yr adroddiad y sefyllfa ariannu bresennol, gan gynnwys newidiadau i'r argaeledd cyllid cyfalaf disgwyliedig sydd wedi'i gadarnhau ers Mai 2017.

Yn ogystal â chyflwyno Cynllun Busnes manwl i Croeso Cymru ar gyfer y prosiect cydweithredol "'Triongl Antur' Camlas Sir Fynwy ac Aberhonddu" erbyn y dyddiad cau yn gynnar ym mis Mai, bydd Panel Adfywio LIC, sy'n cynnwys swyddogion LIC gydag arbenigedd technegol, ariannol ac mewn adfywio, yn asesu'r prosiect (nid yw'r dyddiad wedi ei gadarnhau eto) i benderfynu ar y cais am ddyfarniad o Arian Cyfatebol a Dargedir gan Lywodraeth Cymru.

Roedd y goblygiadau ariannol a ddiweddarwyd, fel yr amlinellir yn yr adroddiad, yn cynnwys y cyfraniadau cyllido disgwyliedig gan yr ERDF, Arian Cyfatebol a Dargedir Llywodraeth Cymru a Chyngor Bwrdeistref Sirol Caerffili, gan gynnwys newidiadau diweddar i ddyraniadau cyfalaf craidd y Cyngor, a amlygwyd a'u cadarnhau yn ystod y broses ymgynghori.

Yn dilyn ystyriaeth a thrafodaeth, cynigiwyd ac eiliwyd bod yr argymhelliad yn yr adroddiad yn cael ei gymeradwyo. Cytunwyd ar hyn yn unfrydol drwy godi dwylo.

PENDERFYNWYD am y rhesymau a gynhwysir yn adroddiad y Swyddog: -

- i gymeradwyo £542 mil o'r gyllideb Peirianneg a glustnodwyd yn arwyddol ar gyfer gwaith gwella'r gamlas yn ystod 2017/18, 2018/19 a 2019/20 fel cyllid cyfatebol ar gyfer y cynnig hwn, ar y sail ei fod yn cael ei ddefnyddio i wneud gwaith adfer camlas sy'n cyd-fynd â'r cais Prosiect Croeso Cymru ehangach;
- (ii) i gymeradwyo'r defnydd o £60 mil o gyllideb cyfalaf craidd Gwasanaethau Cefn Gwlad yn ystod y prosiect 3 mlynedd;
- (iii) i nodi a chymeradwyo'r rhestr ddangosol o Brosiectau Diwygiedig, fel yr amlinellir yn atodiad 1 i'r adroddiad;
- (iv) yn achos newidiadau pellach i gwmpas y prosiectau diwygiedig y cyfeirir atynt yn Atodiad 1, bydd y rhain yn cael eu hystyried o dan y Cynllun Dirprwyo gan y Pennaeth Gwasanaeth neu'r Cyfarwyddwr perthnasol mewn ymgynghoriad â'r Aelod Cabinet perthnasol.

### 8. BLAENRAGLEN WAITH Y CABINET.

Roedd yr adroddiad yn ceisio cadarnhad Blaenraglen Waith y Cabinet am gyfnod o Orffennaf 2017 i Ragfyr 2017.

Roedd yr adroddiad yn amlinellu'r Blaenraglen Waith arfaethedig ar gyfer adroddiadau Cabinet yn y dyfodol.

Mae Blaenraglen Waith y Cabinet yn cael ei diweddaru yn rheolaidd er mwyn adlewyrchu unrhyw newidiadau sy'n cael eu gwneud iddi ers iddi gael ei chytuno ar yr 22ain o Ionawr 2014.

Gofynnwyd i'r Cabinet nodi bod rhai newidiadau ac eitemau ychwanegol wedi'u hychwanegu at y Rhaglen ers cyhoeddi'r adroddiad ac amlygwyd y rhain gan y Swyddog cyflwyno.

Yn dilyn ystyriaeth a thrafodaeth, cynigiwyd ac eiliwyd bod yr argymhelliad yn yr adroddiad yn cael ei gymeradwyo. Cytunwyd ar hyn yn unfrydol drwy godi dwylo.

PENDERFYNWYD am y rhesymau a gynhwysir yn adroddiad y Swyddog, a thrwy nodi'r newidiadau i Flaenraglen Waith y Cabinet a amlinellwyd yn y cyfarfod, i gymeradwyo Blaenraglen Waith y Cabinet.

Terfynwyd y cyfarfod am 2.45 p.m.

(	Cymeradwywyd a	a llofnodwyd	eu bod yr	ı gofnod	cywir yn	amodol	ar	unrhyw	gywiriada	au a
		wnaed yn y	cyfarfod a	ı gynhali	wyd ar 6	ed Medi	20	17.		

CADEIRYDD	

Gadewir y dudalen hon yn wag yn fwriadol

## Eitem Ar Yr Agenda 4



### **CABINET - 6TH SEPTEMBER 2017**

SUBJECT: CAERPHILLY COUNTY BOROUGH COUNCIL (DOG CONTROL) PUBLIC

**SPACES PROTECTION ORDER 2017** 

REPORT BY: CORPORATE DIRECTOR, SOCIAL SERVICES

### 1. PURPOSE OF REPORT

- 1.1 To advise Cabinet of the outcome of the Council's statutory consultation on proposals included in a draft Public Spaces Protection Order to tackle irresponsible dog ownership and dog fouling.
- 1.2 To seek a Cabinet decision to bring into being the draft Public Spaces Protection Order attached at Appendix 4 to the report under, the Anti-social Behaviour, Crime and Policing Act 2014 providing additional legal powers for dog control.

### 2. SUMMARY

- 2.1 Public Spaces Protection Orders (PSPOs) were introduced by the Anti-social Behaviour, Crime and Policing Act 2014 and can be used to regulate activities in particular public places to ensure that the law-abiding majority can use and enjoy public spaces safe from anti social behaviour. As such, they provide an opportunity to enhance the Council's enforcement ability to respond to public opinion regarding dog fouling. This opinion manifested itself through complaints to officers and Members, the Council's Household Survey, and concerns raised through the Your Voice process.
- 2.2 At its meeting on 18th January 2017 Cabinet endorsed proposals to undertake statutory consultation on various provisions which may be included in a Public Spaces Protection Order relating to Dog Control, some of which replace existing powers whilst others are new.
- 2.3 The overview of the consultation responses (summary report) is attached at Appendix 2. The statutory public consultation provided support for action against irresponsible dog owners even though the majority of responses received were from dog owners themselves. There was strong agreement with all of the proposals

### 3. LINKS TO STRATEGY

- 3.1 The prevention of dog fouling contributes to the Healthier and Greener themes of the single integrated plan, Caerphilly Delivers. Responsible dog ownership supports the Council's Medium Term Priority to promote the benefits of an active and healthy lifestyle.
- 3.2 The report seeks to highlight that the promotion and encouragement of good dog ownership can contribute to the following well-being goals within the Well-being of Future Generations Act (Wales) 2015:

- A sustainable Wales
- A prosperous Wales
- A more equal Wales
- A Wales of more cohesive communities
- A globally responsible Wales

### 4. THE REPORT

- 4.1 Public Spaces Protection Orders were introduced by the Anti-social Behaviour, Crime and Policing Act 2014 (the Act) and can be used to regulate activities in particular public places, to ensure that the law-abiding majority can use and enjoy public spaces, safe from anti-social behaviour. Whilst the Act allows local authorities to regulate activities in public places, the legislation specifies certain requirements which must be considered prior to making an Order.
- 4.2 A local authority may make a Public Spaces Protection Order if it is satisfied on reasonable grounds that two conditions are met. The first condition is that activities carried on in a public place within the authority's area have had a detrimental effect on the quality of life of those in the locality or it is likely that the activities will be carried on in a public place and that they will have such an effect. The second condition is that the effect or likely effect is likely to be of a persistent or continuing nature, is likely to be such as to make the activity unreasonable, and justifies the restriction imposed by the Order.
- 4.3 At its meeting on 18th January 2017 Cabinet endorsed recommendations to include the following restrictions in a draft order, and to commence the statutory order making process including consultation.
  - Excluding dogs from all enclosed children's play and multi-use games areas
  - Requiring dogs to be kept on leads in enclosed memorial gardens
  - Requiring dog owners to remove dog faeces in public places
  - Requiring dog owners to carry an appropriate receptacle for dealing with the waste that their dogs produce (that is to always have the means to pick their dog faeces)
  - Requiring dog owners to put their dogs on a lead when directed to do so by an authorised officer on any public land where the dog is considered to be out of control or causing harm or distress to prevent a nuisance
- 4.4 The Act requires that before it can make a PSPO the Council must carry out the *necessary consultation*, the *necessary publicity* and the *necessary notification*. This includes the publication of the text of the proposed PSPO on the Council's Website, consultation with Gwent Police and other community representatives the Council considers appropriate to consult, together with notification to Community Councils across the County Borough.
- 4.5 The consultation was undertaken in accordance with the aforementioned requirements and was open to residents and stakeholders from 19th June to 24th July 2017 and was preceded by wide scale communication via the local press, the Council's website, and social media accounts.
- 4.5 The key consultation tool was a questionnaire (Appendix 1). This was made available bilingually to residents for online completion via the Council's Website and shared on social media. The survey was also provided in paper format at some key Council venues and paper and alternative formats were available on request.
- 4.6 Stakeholder groups were contacted directly via e-mail or in writing and invited to respond to the survey. Those contacted include the Kennel Club, Dogs Trust, RSPCA, Farmers Unions, Horse Society, Open Spaces Society, Ramblers, Parent Network, and Welsh Language groups, Voluntary Sector, Community Safety networks.

4.7 A total of 289 questionnaires were completed online. A number of additional written responses were received from individuals and stakeholders.

61% of those who responded were dog owners.

4.8 A summary of the consultation responses is included at Appendix 2. Set out below are the percentages for each proposal with recommendations in relation to the proposed content of the draft Order for Members' consideration.

### 4.9 Excluding dogs from Children's Play Areas and Multi Use Games Areas

The consultation covered all enclosed children's play areas and multi use games areas within the County Borough. 86% of survey respondents agreed with this proposal.

The Council currently excludes dogs from all enclosed children's play areas and multi use games areas (MUGAs) within the County Borough under existing Dog Control Orders and is proposing to continue within the proposed Order. A list of all the enclosed children's play areas /MUGAs are in Appendix 3.

### **Proposal**

It is recommended that the Order is made to include the provision which makes it an offence to allow dogs into all enclosed children's play areas and multi-use games areas within the County Borough. It is considered that this is a proportionate response required to protect young children.

### 4.10 Dogs on Leads in Enclosed Memorial Gardens

The proposal to require that dogs are put on leads at all times in enclosed memorial gardens was supported by 92% of survey respondents. Responses emphasised the need for respect.

### **Proposal**

It is recommended that the Order is made to include the provision requiring dogs to be put on leads at all times in enclosed memorial gardens in the County. This is considered a proportionate response. The memorial gardens included in this proposal are listed in Appendix 3.

### 4.11 **Dog Fouling**

Currently the issue of dog fouling is addressed through the Dogs (Fouling of Land) Act 1996, however the offence under this Act only covers certain designated land and therefore does not apply universally to all public land in the County Borough. PSPOs provide for a more wide ranging application of controls including dog fouling and may apply to all public places in the County Borough. This means a place to which the public or any section of the public have access on payment or otherwise as of right or by virtue of express or implied permission.

Under the Dogs (Fouling of Land) Act 1996 the fixed penalty is set at £75 reducing to £50 if paid within 7 days. Cabinet have previously resolved to set the fixed penalty for breaches of a Public Spaces Protection Order in Caerphilly at £100. Therefore should Cabinet approve the proposed Order the level of fixed penalty for dog fouling offences in the County will increase to £100 or a discounted amount of £75 if paid within 7 days.

97% of those who responded to the consultation agreed with the proposal to continue existing powers that makes it an offence for a person in charge of a dog to fail to clean up its faeces. It is clear that the failure to "pick up" after a dog has fouled is an important issue in the local environment generally, which has a detrimental effect on the quality of life.

### **Proposal**

It is recommended that the Order is made to include the provision requiring people to clean up after their dogs on all public land in the county. This is considered to be a proportionate and balanced response to the dog fouling problems in the county.

### 4.12 Carrying an Appropriate Receptacle

The consultation resulted in 90% of respondents agreeing with the proposal to introduce a new offence that would require dog walkers to carry an appropriate receptacle for dealing with the waste that their dog or dogs produce.

Whilst there was general overall agreement, a number of respondents felt that this would be difficult to enforce and that more dog waste bins would be required or that bins would need to be emptied more regularly. It was also felt that this proposal would need to be part of an effective communication campaign to ensure responsible dog owners are reminded to carry a supply of appropriate receptacles with them.

### **Proposal**

It is recommended that the Order is made to include the provision to require a person in charge of a dog to carry an appropriate receptacle for dealing with the waste that their dog or dogs produce, within the County Borough. This is proportionate response and will help improve responsible dog ownership.

### 4.13 Dogs on Leads by Direction

Of those who responded to the survey, 92% agreed with the proposal to make it an offence to fail to put a dog on a lead when directed to do so by an authorised officer where the dog is considered to be out of control or causing alarm or distress or to prevent a nuisance.

### **Proposal**

Due to the consistent consultation response it is recommended that the Order is made to include a County-wide provision requiring dogs to be placed on a lead when directed to do so by an authorised officer of no more than two metres in length where the dog is considered to be out of control or causing alarm or distress or to prevent a nuisance. This is a fair, proportionate and balanced means of dealing with dog control issues as they occur, whilst allowing people to exercise their dogs off a lead provided that they are under control and not causing a nuisance.

### 4.14 Marked Sports Pitches and Playing Fields

In addition to the decision to proceed with the above proposals Cabinet also resolved at its meeting on 18th January 2017 that the proposal to exclude dogs from all council owned marked sports/playing pitches on a seasonal basis should be omitted at this stage of the process, and be reviewed after a period of 12 months and once the impact of the above provisions can be established, and consideration be given to implementing an awareness raising campaign, in relation to sports pitches and responsible dog ownership. If there is evidence that the proposals contained in the draft Order are not adequate to deal with the current problems, the Council will be able to make further PSPOs at that stage to address any continuing problems.

### 4.15 **Publicity**

Should Cabinet approve the making of the Public Spaces Protection Order it will be published on the Council's website and appropriate notices placed on or adjacent to the areas affected by the Order (where appropriate) to let members of the public know the Order has been made and its effect. Appropriate signage where dogs are excluded or required to be placed on a

lead will be positioned on all children's play areas and multi use games areas, and memorial gardens outline in Appendix 3.

### 4.16 **Conclusion**

Having regard to the requirements of Section 59 of the Act set out in paragraph 4.2 above and the responses to the consultation outlined above it is clear that the conditions required to make a Public Spaces Protection Order have been satisfied in relation to all of the provisions contained in the draft Order attached at Appendix 4.

Based on the information set out above Members are asked to endorse the making of the Public Spaces Protection Order as set out in Appendix 4 to this report. It is considered that the provisions of the draft order are a fair, balanced and proportionate response to the current problems and addresses the views of the consultees. They are necessary and proportionate in terms of the controls that they impose, whilst recognising the right of dog owners and their needs for areas where they can exercise their dogs off lead for animal welfare reasons.

### 5. WELL-BEING OF FUTURE GENERATIONS

- 5.1 The Well-being of Future Generations (Wales) Act became law in April 2015. The Act is about improving the social, economic, environmental and cultural well-being of Wales. It will make public bodies listed in the Act think more about the long term, work better with people and communities and each other, look to prevent problems and take a more joined-up approach. It will have a significant impact on all Council policies and priorities and has the potential to significantly affect the way we plan and deliver services and how we engage with individuals and communities within the Caerphilly county borough.
- 5.2 This proposals contribute to the Well-being Goals as set out in Links to Strategy above, as follows:
  - Resilient. The proposals will contribute to a cleaner, safer environment by removing the likelihood of dog faeces and associated environmental issues
  - Healthier. The proposals are intended to minimise the public to the exposure to risk
    including the prevention of spread of disease from dog faeces and preventing injury from
    dog bites or the fear of walking in areas where dogs are being exercised without due
    control by their owners. It would also allow person to exercise with or without their animals
    in a safer more controlled environment.
  - More equal. The exemptions included will allow for all groups to be involved
  - Cohesive communities The consultation process has allowed all persons to be involved and will allow communities to be involved in making the proposals sustainable
  - Vibrant culture and thriving Welsh language The underlying objective is to enable people to participate safely in sport and recreation
  - Globally responsible –The proposals are intended to improve the environment within parks and all areas within the county Borough
- 5.3 The proposals are consistent with the five ways of working as defined within the sustainable development principle:
  - Involvement The proposals have been out to consultation where the views of the public
    have been sort on all the proposals. The proposals are intended to improve the area and
    make it safer for individuals to go about their daily routines without added risk. The
    involvement of the public as a whole from the outset will create ownership and
    participation to allow the orders to have a meaningful outcome. This would include actively
    encouraging individuals to report issues and incidents.
  - Collaboration Outside stakeholders including the RSPCA, Kennel Club have also been involved and their views have been included in the considerations to allow the proposals to be subsequently sustainable
  - Long Term The proposals look to reduce the public to both short term and long term risks

- relating to dog ownership and will seek to improve the living environment.
- Integration. The proposals contribute to health objectives through disease prevention.
   They also contribute to resilient objectives by promoting and ensure a clean safe environment.
- Prevention The proposals are intended to minimise the public to the exposure to risk
  including the prevention of spread of disease from dog faeces and preventing injury from
  dog bites or the fear of walking in areas where dogs are being exercised without due
  control by their owners etc.

### 6. EQUALITIES IMPLICATIONS

- 6.1 Dog Control Order and dog fouling legislation provides exemptions in particular cases for registered blind people, deaf people and for other members of the public with disabilities who make use of trained assistance dogs.
- 6.2 An equalities impact assessment has been undertaken and used to inform the proposals resulting from the consultation and as a result the draft Order at Appendix 4 to this report makes provisions for exemptions.

### 7. FINANCIAL IMPLICATIONS

7.1 The cost of producing and erecting new signage in the designated areas is estimated to be £20,000 which can be met from service reserves.

### 8. PERSONNEL IMPLICATIONS

8.1 There has been a temporary increase in workload to conduct the consultation and to develop the PSPOs. If the draft Order is endorsed the additional restrictions imposed may increase the potential for staff to be placed in confrontational situations. It would be important to ensure that the necessary training and procedures are in place so that staff are able to assist with the expectations in relation to enforcement of these proposals. Increased workload for follow up enforcement requirement when orders are introduced.

### 9. CONSULTATIONS

9.1 This report has been sent to the consultees listed below and all comments received are reflected in this report.

### 10. RECOMMENDATIONS

- 10.1 It is recommended that Cabinet:-
  - 1. Note the outcome of the statutory consultation relating to the provisions contained in the draft Public Spaces Protection Order.
  - 2. Agree to make the proposed Public Spaces Protection Order as set out in Appendix 4 to this report.

### 11. REASONS FOR THE RECOMMENDATIONS

11.1 To protect public health whilst providing suitable amenity for dog owners and to ensure that the council is compliant with its statutory obligations.

### 12. STATUTORY POWER

12.1 Section 59 of the Anti-Social Behaviour, Crime and Policing Act 2014

The Anti-social Behaviour, Crime and Policing Act 2014 (Publication of Public Spaces Protection Orders) Regulations 2014

Author: Lyndon Ross, Senior Environmental Health Officer

Consultees: Councillor Eluned Stenner, Cabinet Member for Environment & public Protection

Dave Street, Corporate Director, Social Services Rob Hartshorn, Head of Public Protection Ceri Edwards, Environmental Health Manager

Gail Williams, Interim Head of Legal Services & Monitoring Officer

Lisa Lane, Solicitor

Anwen Rees, Policy Officer (Equalities & Welsh Language)

Mike Eedy, Finance Manager

Shaun Watkins, Human Resources Manager

Mark S. Williams, Head of Community & Leisure Services

Mike Headington, Acting Parks Manager

Liz Sharma, Research Officer

### **Background Papers:**

Report to Health Social Care and Wellbeing Scrutiny Committee 12th December 2016– Outcome of Informal Consultation on the Provisions to be Included in a Public Spaces Protection Order Relating to Dog Control

Report to Cabinet – 18th January 2017 Outcome of Informal Consultation on the Provisions to be Included in a Public Spaces Protection Order Relating to Dog Control

Full [redacted] Consultation Responses

The Anti-Social Behaviour, Crime and Policing Act 2014. Statutory guidance for frontline professionals. Home Office.

2014 DEFRA Practitioners guide on dealing with irresponsible dog ownership. DEFRA

Appendices:

Appendix 1 of 4 Consultation Questionnaire

Appendix 2 of 4 Consultation Responses Summary Report

Appendix 3 of 4 List of enclosed children's playing areas, multi use games areas, enclosed

memorial gardens

Appendix 4 of 4 Proposed Public Spaces Protection Order (which includes the list of enclosed

playing areas, multi use games areas and enclosed memorial gardens as referred to in

Appendix 3 above).

Gadewir y dudalen hon yn wag yn fwriadol

# Have your say on plans to introduce a public space protection order relating to dog control

### **Formal Consultation 2017**

Caerphilly county borough council has a number of existing powers which makes it an offence to allow a dog onto children's playgrounds and for a person in charge of a dog to fail to clean up its faeces. The Council is proposing to strengthen and extend these powers through introducing a Public Space Protection Order relating to dog control. Caerphilly county borough council wants to know your views on the proposed changes to dog control powers, particularly on the introduction of new dog control offences.

It is recommended that you read the background information before completing this questionnaire. I am competing this survey as As resident of the County Borough Representing a charity or organisation Other As a business person As an elected member Please give details below Are you a dog owner? Yes No What is your postcode? **Dog Fouling** The Council is proposing the continuation of the existing powers that make it an offence if a person in charge of a dog fails to clean up its faeces. Do you agree or disagree with this proposal? (Please tick one) Agree Disagree Please give reasons for your answer in the box below: The Council is proposing to introduce a new offence wihch would require dog walkers to carry an appropriate receptacle for dealing with the waste that their dog/s produce. This

Disagree

would require dog walkers to carry a poop bag or other means for clearing up after their

pet at all times. Do you agree or disagree with this proposal? (please tick one)

Agree

Please give reasons for your answer in the box below:					
Dog Exclusion in Specified Areas					
	sting power that make it an offence to allow reas and multi use games areas within the ree with this proposal? (tick one)				
Agree	O Disagree				
Please give reasons for your answer in t	he box below:				
ogs on Leads					
to do so by an authorised officer where t	for failing to put a dog on a lead when directed the dog is considered to be out of control or nuisance. Do you agree or disagree with this				
Agree	Disagree				
Please give reasons for your answer in t	he box below:				
	on of an new requirement for putting dogs on gardens? Do you agree or disagree with this				
Agree	Disagree				
Please give reasons for your answer in t	he box below:				

If you feel that any of these proposals will affect you as an individual because of any of the following (age, disability, ethnic origin, gender, gender reasignment, marital status, religious belief or non-belief, use of Welsh language, BSL or other languages, nationality	nic origin, gender, gender reasignment, marital status, of Welsh language, BSL or other languages, nationality
or responsibility for any dependents) please give details below.	, marital status, uages, nationality
Please use the box below to make any additional comments you may have relating to the above proposals:	ļ
	1
	- 1

Thank you for taking the time to complete the survey. Please return your survey to any of the main council offices or your nearest library, leisure centre or customer first centre. If you prefer, you can also return the survey in the post to Public Engagement Officer, Communications Unit, Caerphilly County Borough Council, Penallta House, Tredomen park, Ystrad Mynach, CF82 7PG

Gadewir y dudalen hon yn wag yn fwriadol

## **Public Space Protection Order (Dog Control) Consultation**

### **Summary Report**

### Introduction

Public Space Protection Orders can be used to regulate activities in particular public places, to ensure that the law-abiding majority can use and enjoy public spaces, safe from antisocial behaviour. The need for these proposals were identified following the council's Household Survey 2015, where over 40% of respondents felt that dog fouling was a major issue affecting the appearance of streets in neighbourhoods and town centres.

An informal consultation was initially carried out over a 3 month period from April 2016 and the draft order was amended to take on board the outcomes of the initial public consultation. As a result, the exclusion of dogs from council owned sports/playing pitches was removed from the revised draft order. Following on from this, stakeholders and local residents were invited to have their say as part of a formal consultation to introduce a Public Spaces Protection Order (PSPO) relating to dog control in Caerphilly county borough.

The revised draft order included the following proposals:

- Continuing to exclude dogs from all enclosed children's play areas within the county borough
- Require dogs to be kept on leads in enclosed memorial gardens situated in the county borough
- Require dog owners to remove dog faeces on any land. The replacement proposals
  will cover all public places in the county borough which is defined in the act as any
  place to which the public or any section of the public has access, on payment or
  otherwise, as of right or by the virtue of express or implied permission
- Require dog walkers to carry an appropriate receptacle for dealing with the waste that dog dog(s) produce. This requirement aims to ensure that dog walkers always have the means (i.e. a receptacle) to pick up their dog's faeces
- Require dog owners to put their dogs on a lead when directed to do so by an authorised officer on any public land where the dog is considered to be out of control or causing alarm or distress or to prevent a nuisance

### Method

The consultation was open to residents and stakeholders from 19<sup>th</sup> June to 24<sup>th</sup> July 2017.

The consultation period was preceded by wide scale communication via the local press and the Council's website, social media accounts and newsletter "Newsline". Communication continued through a variety of media throughout the consultation period with a view to raising awareness of the consultation and increasing the response rate.

The key consultation tool was a questionnaire (**Appendix 1**). This was made available bilingually to residents for online completion via the Council's Website and shared on social media. Paper and alternative formats were available on request. Stakeholder groups were contacted directly via e-mail or in writing and invited to respond to the survey. Those contacted include the Kennel Club, Dogs Trust, RSPCA, Farmers Unions, Horse Society,

Open Spaces Society, Ramblers, Countryside Alliance, Keep Wales Tidy, Town and Community Councils and the Caerphilly County Borough Viewpoint Panel.

### **Key Findings**

A total of 289 questionnaires were completed online. A number of additional written responses were received from individuals and stakeholders (The Dogs Trust, Gelligaer Community Council, One Voice Wales, and the RSPCA).

Of those who responded to the survey, 94% identified themselves as residents. A small number of business people and those representing a charity or organisation (i.e. Keep Wales Tidy) plus those who visit the county borough also completed online the survey.

61% of those who responded were dog owners.

### **Dog Fouling**

Ninety seven percent (97%) of those who responded to the survey agreed with the proposal to continue existing powers that makes it an offence for a person in charge of a dog to fail to clean up its faeces.

### **Carrying an Appropriate Receptacle**

Ninety percent (90%) of those who responded agreed with the proposal to introduce a new offence which would require dog walkers to carry an appropriate receptacle for dealing with the waste that their dog/s produce. (This would require dog walkers to carry a poop bag or other means for clearing up after their pet at all times.)

### Dog Exclusion in Children's Play Areas

The council is proposing to continue existing power that make it an offence to allow dogs onto all enclosed children's play areas and multi-use games areas within the County Borough. Eighty six percent (86%) of survey respondents agreed with this proposal.

As with the previous (informal) survey, of those who disagreed, there were a number of comments about ensuring enforcement of legislation and educating irresponsible dog owners.

### **Dogs on Leads**

Of those who responded to the survey, 92% agreed with the proposal to make it an offence to fail to put a dog on a lead when directed to do so by an authorised officer where the dog is considered to be out of control or causing alarm or distress or to prevent a nuisance.

### **Memorial Gardens**

The Council's proposal to make it a requirement that dogs are put on leads at all times in enclosed memorial gardens was supported by 92% of survey respondents.

### Summary

There was strong agreement with all of the proposals put forward in this formal consultation. Concerns were raised over resources and the ability of the council to enforce these proposals.

### The following additional written responses were received from organisations:

### **Dogs Trust**

Dogs Trust has been made aware that Caerphilly County Borough Council is planning to introduce a series of PSPO's. As the UK's largest dog welfare charity, we would like to make some comments for consideration.

### 1. Re; Fouling of Land by Dogs Order:

Dogs Trust consider 'scooping the poop' to be an integral element of responsible
dog ownership and would fully support a well-implemented order on fouling. We
urge the Council to enforce any such order rigorously. In order to maximise
compliance we urge the council to consider whether an adequate number of disposal
points have been provided for responsible owners to use, to consider providing free
disposal bags and to ensure that there is sufficient signage in place.

### 2. Re; Dog Exclusion Order:

- Dogs Trust accepts that there are some areas where it is desirable that dogs should be excluded, such as children's play areas, however we would recommend that exclusion areas are kept to a minimum and that, for enforcement reasons, they are restricted to enclosed areas. We would consider it more difficult to enforce an exclusion order in areas that lack clear boundaries.
- Dogs Trust would highlight the need to provide plenty of signage to direct owners to alternative areas nearby in which to exercise dogs.

### 3. Re; Dogs on Leads Order:

- Dogs Trust accept that there are some areas where it is desirable that dogs should be kept on a lead.
- Dogs Trust would urge the Council to consider the Animal Welfare Act 2006 section 9 requirements (the 'duty of care') that include the dog's need to exhibit normal behaviour patterns this includes the need for sufficient exercise including the need to run off lead in appropriate areas. Dog Control Orders should not restrict the ability of dog keepers to comply with the requirements of this Act.
- The Council should ensure that there is an adequate number, and a variety of, well sign-posted areas locally for owners to exercise their dog off-lead.

### 4. Re; Dogs on Lead by Direction Order:

- Dogs Trust enthusiastically support Dogs on Leads by Direction orders (for dogs that
  are considered to be out of control or causing alarm or distress to members of the
  public to be put on and kept on a lead when directed to do so by an authorised
  official).
- We consider that this order is by far the most useful, other than the fouling order, because it allows enforcement officers to target the owners of dogs that are allowing them to cause a nuisance without restricting the responsible owner and their dog. As none of the other orders, less fouling, are likely to be effective without proper enforcement we would be content if the others were dropped in favour of this order.

- 5. Re; Taking more than a specified number of dogs onto a land:
  - The behaviour of the dogs and the competency of the handler need to be taken into consideration if considering this order. Research from 2010 shows that 95% of dog owners have up to 3 dogs. Therefore the number of dogs taken out on to land by one individual would not normally be expected to exceed four dogs.

We believe that the vast majority of dog owners are responsible, and that the vast majority of dogs are well behaved. In recognition of this, we would encourage local authorities to exercise its power to issue Community Protection Notices, targeting irresponsible owners and proactively addressing anti-social behaviours.

We work with Councils across the UK in a variety of ways to help them to promote Responsible Dog Ownership. Please do not hesitate to contact me should you wish to discuss this matter.

We would also be very grateful if you could inform us of the outcome of the consultation process and of subsequent decisions made in relation to the PSPOs.

### **Gelligaer Community Council**

Indicated agreement with all proposals put forward.

Comments: We agree with it but how will it be enforced (carrying a receptacle)

We agree to the new proposals but enforcement must be in place

### **Darran Valley Community Council**

Darran Valley Community Council welcome the order, and request additional wording be considered regarding the definition of 'public land.'

### **Rhymney Community Council**

Rhymney Community Council welcome the order, and request that consideration be given to a change of wording to include 'short lead' not just lead. Council would also like the order to be extended to include the safeguarding of the 'safe routes to School' between the villages of Abertysswg and Pontlottyn and Rhymney Comprehensive (soon to be a Super School from early 2018). Council request that consideration be given to the prohibition of dog walking on these routes, in support of child safety, both from potential attack and / or from the waste dogs produce.

Rhymney Community Council meets next on 14th September 2017 and would welcome a response / update in advance of this date.

### **One Voice Wales**

Thank you for sending us the letter about the proposed PSPO - Dog Control asking for feedback.

At the Area Committee meeting of community and town councils from RCT/Merthyr/Caerphilly on 13th July I asked community/town councils representing councils in the Caerphilly area for their observations and I am pleased to inform you that those present all supported and welcomed the proposal.

I am aware that those councils in attendance representing Gelligaer, Maesycwmmer, Bedwas, Trethomas & Machen, Risca Town and Risca East are all likely to respond to the consultation as individual councils.

One Voice Wales

The Voice of Community and Town Councils in Wales

Gadewir y dudalen hon yn wag yn fwriadol

## APPENDIX 3 Multi Use Games Areas

Latitude	Longitude	Name
51.5945107 -3.2671414		Abertridwr Park MUGA
51.7415079 -3.25702768		Abertysswg MUGA
		Bargoed Park MUGA
51.6808959	-3.21944777	Britannia Angel Playground MUGA
51.6709691	-3.20726518	Cefn Fforest Welfare (Ty Isha Terrace) MUGA
52.5508124	-3.25981263	Cefn Hengoed Youth Centre MUGA
51.6933142	-3.22109819	Cwrt Coch Street Aberbargoed MUGA
51.7431826	-3.29571802	Fochriw MUGA
51.5965294	-3.16428772	Graig Y Rhacca MUGA
51.6684689	-3.22984349	Glanynant MUGA
51.7244664	-3.24712955	Grove Park New Tredegar MUGA
51.7028143	-3.20757739	King George Field Markham MUGA
51.6046813	-3.22986605	Llanbradach Park MUGA
51.6517341 -3.12506937		Llanfach MUGA
51.594275	-3.25702768	Machen MUGA
51.65337	-3.19430789	Manor Park Penllwyn MUGA
51.5783763	-3.22595183	Morgan Jones Park MUGA
51.5750934	-3.22603664	Owain Glyndwr MUGA
51.7562152	-3.27979167	Paddy's Pond MUGA
51.5864672	-3.24236486	Penyrheol Park MUGA
51.743452	-3.28016959	Pontlottyn MUGA
51.5811116	-3.2031932	Porset Park MUGA
51.6048628	-3.27521287	Senghenydd Park MUGA
51.7067908	-3.26209997	The Darren Public House Deri MUGA
51.6159244	-3.12276799	Waunfawr Park Cross Keys MUGA
51.6812294	-3.22971196	William Street Gilfach MUGA
51.6241232	-3.18690884	Ynysddu MUGA

## **Playgrounds**

Latitude	Longitude	Name			
51.5947733	-3.2677984	Abertridwr Park			
51.7425805	-3.2601425	Abertysswg Village Green			
51.5665426	-3.24224	Ashman Close Castle View Estate, Caerphilly			
51.5669958	-3.1986796	Attlee Road Blackwood			
51.5691548	-3.2443601	Badham Close, Castle View Estate, Caerphilly			
51.6843204	-3.2401818	Bargoed P.E.P. (Park View)			
51.6859422	-3.2347436	Bargoed Park			
51.5730167	-3.2156345	Bartlett Street			
51.6260942	-3.1876104	Bridge Street, Ynysddu			
51.6804539	-3.2195805	Britannia Angel Playground			
51.6136266	-3.1556985	Brynawel Wattsville Playground			
51.7756861	-3.159835	Butetown Rhymney			
51.6714518	-3.2066706	Cefn Fforest Welfare			
51.6520761	-3.2342132	Cefn Hengoed Youth Centre			
51.6502734	-3.2260552	Cefn Road Hengoed			
51.5680728	-3.2454848	Clos Gwylne, Cwm Farm, Caerphilly			
51.6749495	-3.1419292	Crumlin Park			
51.6518917	-3.2423175	Cwm Calon Ystrad Mynach			
51.6120366	-3.2247068	Cwm Las, Wingfield Works, Llanbradach			
51.7154139	-3.2350252	Diamond Playground, White Rose Way, New Tredegar			
51.5936651	51.5936651 -3.165687 Dickens Court Graig Y Rhacca				
51.5950726	-3.2131194	Dol y Pandy, Bedwas			
51.5800409	-3.1243944	Draethen Village			
51.6156031	-3.1476171	Duffryn Terrace Wattsville			
51.6663699	-3.2164115	Fairview Bottom Blackwood			
51.6334397	-3.1265672	Feeder Row Cwmcarn			
51.6141954	-3.097378	Fernlea Risca			
51.5946102	-3.1454998	Ffwrwm Road Machen			
51.6662516	-3.1578472	Fields Park Newbridge			
51.63155	-3.2391463	Forge Mill Ystrad Mynach			
51.6596768	-3.1653131	Fox Avenue Pentwynmawr			
51.6625331	-3.1960236	Garfield Street Blackwood			
51.7112632	-3.2651193	Glynderw Deri			
51.5795433	-3.2355661	Grange Close Trecenydd			
51.6838153	-3.1204547	Hafodyrynys Welfare			
51.6686086	-3.2293845	Hanbury Street Pengam			
51.5788705	-3.2060348	Hartshorn Court Lansbury Park			
51.5803168	-3.2474504	Hendredenny School			
51.6029324	-3.0785664				
51.7539239	-3.275511				
51.720181	-3.211558				
51.6824322	-3.1463701				
51.6511535	-3.1395819				
51.7024902	-3.2076122	King George Field Markham			
51.6977808	51.6977808 -3.2161107 Lewis Street Aberbargoed Page 26				

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Latitude	Longitude	Name
51.6050247	-3.229702	Llanbradach Park
51.6516437	-3.1251249	Llanfach (Clytha Square)
51.6519558	-3.2889224	Llwyn Yr Eos Nelson
51.5941566	-3.1338813	Machen Welfare Playground, Bovil View, Machen
51.640938	-3.2219304	Maesycwmmer Park
51.6793105	-3.2292116	Maesygraig Street Gilfach
51.7232088	-3.1889089	Manmoel Village
51.637176	-3.1335525	Marne Street Cwmcarn
51.5781942	-3.2253119	Morgan Jones Park, Caerphilly
51.6704772	-3.2398036	Mount Pleasant Cascade
51.6757094	-3.1796665	Oakdale Recreation Ground
51.6711415	-3.1877183	Oakdale Terrace Penmaen
51.6631614	-3.1483993	Panteg Terrace Newbridge
51.6412101	-3.2473581	Park Lane Tredomen
51.5739109	-3.2410123	Penrhos Park, Black Prince Road, Caerphilly
51.6558455	-3.2501886	Penybryn Penallta
51.69778	-3.1455425	Penyfan Close Trinant
51.6975501	-3.1947909	Penylan Road Argoed
51.5867378	-3.2422856	Penyrheol Park, Caerphilly
51.7230906	-3.2377825	Phillipstown Community Centre
51.6016125	-3.0871262	Pontymister Athletic Ground
51.581226	-3.2034416	Porset Park Caerphilly
51.7385664	-3.2960349	Rhodfa Ganol Fochriw
51.7617953	-3.2834271	Rhymney Park
51.612619	-3.1015139	Rifleman Street Risca
51.6079013	-3.1002444	Risca Park
51.5942068	-3.1379826	Riverglade Machen
51.6751235	-3.1462289	Royal Crescent Treowen
51.578818	-3.1721765	Rudry Village
51.6577627	-3.2183495	School Street Pengam (Fleur de Lys)
51.7241042	-3.2507536	School Street Tirphil
51.6050583	-3.2754205	Senghenydd Park
51.6729838	-3.2037033	Showfield, Blackwood Six Harald Fineh Park, Pantllanfraith
51.6579902	-3.1900345	Sir Harold Finch Park, Pontllanfraith
51.6178996	-3.1798999	Stanley Street Cwmfelinfach Station Road Vetrad Myrach
51.644152	-3.2404149	Station Road Ystrad Mynach
51.7427047	-3.2802643	Sunny View Pontlottyn Tanylarun Pontymictor
51.6003514	-3.0776245	Tanybryn Pontymister Tennyson Terrace Brithdir
51.7129901	-3.2337867	
51.5927381	-3.1899593	The Bryn Trethomas The Wern Nelson
51.6519942	-3.2796578	Thorncombe Road Blackwood
51.6647396	-3.1912524	Tir y Berth Welfare
51.6615247	-3.2292361	Tir y Berth William Street
51.6616849	-3.2268115	Twyncarn Road Pontywaun
51.628345	-3.1280735	Ty Coch Rhymney
51.5739109	-3.2410123	ry Coch Knymney

Latitude	Longitude	Name
51.611103	-3.089577	Ty Sign Open Space (Holly Road)
51.5838419	-3.2157213	Virginia Park
51.6608725	-3.2176088	Warne Street, Fleur De Lys
51.6178517	-3.1271343	Waunfawr Park Cross Keys
51.5921747	-3.1984907	Waunganol Park, Bedwas
51.674397	-3.1293333	Willow Court Pantside
51.6646634	-3.1520231	Windsor Avenue Newbridge
51.6630798	-3.1891124	Woodfieldside Park
51.6140333	-3.280265	Woodland Terrace Senghenydd
51.6392566	-3.1895295	Wyllie Village (Glanhowy Road)
51.6931488	-3.221441	Yew Street Aberbargoed
51.6365055	-3.2364925	Ystrad Mynach Park

## **War Memorials**

Easting	Northing	Latitude	Longitude	Name	Location
315524	200091	51.6931895	-3.2235689	Aberbargoed War	Commercial Street,
				Memorial Gates	Aberbargoed
321607	194950	51.6478585	-3.1344261	Abercarn War Memorial	High Street, Abercarn
313064 205583		51.7421807	-3.2605225	Abertysswg War Memorial	Walter Street,
					Abertysswg
315056	202164	51.7117531	-3.2308438	Brithdir Cenotaph	Saint Paul's Memorial
					Gardens, Harcourt
					Terrace, Brithdir
322057	193497	51.6348594	-3.1275993	Cwmcarn War Memorial	Memorial Park, Ivor
					Street, Cwmcarn
318565	191720	51.6183899	-3.1776304	Cwmfelinfach War	Glanynant Gardens,
21-251	100100		0.000000	Memorial	Cwmfelinfach
315264	198488	51.6787407	-3.2269398	Garden of Peace War	Commercial Street,
				Memorial & Clock	Gilfach
245500	107077	F4 CCC004	2 2220555	Danasa O Flann da Lua	Caint Davidla Daad
315509	197077	51.666094	-3.2230555	Pengam & Fleur-de-Lys War Memorial	Saint David's Road, Pengam
311583	206281	51.7482229	-3.2821442	Pontlottyn War Memorial	Chapel Street, Pontlottyn
323971	190270	51.6061123	-3.2821442	Pontymister War Memorial	Memorial Gardens,
3233/1	190270	31.0001123	-3.033246	Polityillistei Wai Wellioliai	Commercial Street,
					Pontymister
311401	207528	51.7594032	-3.285098	Rhymney War Memorial	High Street, Rhymney
323402	191402	51.6162113	-3.1077104	Risca War Memorial	Saint Mary Street, Risca
314007	203216	51.7210495	-3.2462827	Tirphil War Memorial Clock	Station Row, Tirphil
32.007		32.7.220.33	3.2.02027	The state of the s	Table 1. The state of the print
		I	1	1	1

Gadewir y dudalen hon yn wag yn fwriadol

# Caerphilly County Borough Council Anti-Social Behaviour, Crime & Policing Act 2014

### Caerphilly County Borough Council (Dog Control) Public Spaces Protection Order 2017

Caerphilly County Borough Council ("the Council") hereby makes the following Public Spaces Protection Order ("the Order") in exercise of its powers under Sections 59 of the Anti-Social Behaviour, Crime & Policing Act 2014 ("the Act") and all other enabling powers hereby makes the following Order:

- 1. This Order may be cited as the Caerphilly County Borough Council (Dog Control) Public Spaces Protection Order 2017:
- 2. This Order will come into force on a period of three years unless varied or discharged by further orders of the Council:

### 3. Introduction

- (a) The failure to "pick up" after a dog has fouled on publicly accessible land is an important issue in the local environment generally, the effect of which is detrimental on the quality of life of the community at large. It causes risks to health and defaces the land and is therefore important that the community recognise the need to clean up after their dogs and to ensure that they have with them at all times an appropriate receptacle to do so.
- (b) When not properly supervised and kept under control dogs that are allowed off a lead in public areas may cause a nuisance and injury to members of the public and other animals.
- (c) Dogs in children's play areas can become aggressive if startled. They may also defecate in these areas, which may cause a health risk to the children using them.
- (d) The Order is made because the Council is satisfied on reasonable grounds that the behaviour set out above has had and is likely to continue to have a detrimental effect on the quality of life of people within the County Borough. Furthermore that the effect is likely to be of a persistent or continuing nature and is or will be unreasonable and justifies the requirements set out in this Order which seeks to prevent or reduce the detrimental effects of the activities referred to above, by imposing reasonable restrictions and requirements on people whilst in charge of dogs on public land.

### 4. <u>Definitions</u>

- (a) "Authorised Person(s)" means a constable or a person authorised by the Council under Section 68 of the Act.
- (b) "Appropriate Receptacle" means any bag, or receptacle which is designed for the purpose of holding dog faeces for disposal.
- (c) "for the purpose of this Order a "disability" means a condition that qualifies as a disability for the purposes of the Equality Act 2010 and a "disabled person" means a person who has such a disability.

### 5. Restrictions and Requirements

(a) The effect of the Order is to impose the restrictions and requirements as set out in Parts 1 to 5 below.

### Part 1 - Dog Fouling

- 1. If a dog defecates at any time on land to which this Part of the Order applies, and the person who is in charge of the dog at that time fails to remove the faeces from the land forthwith, that person shall be guilt of an offence unless he can show that:-
  - (a) They have a reasonable excuse for failing to do so; or
  - (b) The owner, occupier, or other person or authority having control of the land has consented (generally or specifically) to him failing to do so;
- 2. This Part of the Order applies to all public places in the County Borough of Caerphilly.

For those purposes a "public place" means any place to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.

- 3. For the purpose of this Part of the Order:-
  - (a) Placing the faeces in a receptacle on the land which is provided for this purpose, or for the disposal of waste, shall be a sufficient removal from the land;
  - (b) Being unaware of the defecation (whether by reason of not being in the vicinity or otherwise), or not having a device for or other suitable means of removing the faeces, shall not be a reasonable excuse for failing to remove the faeces;

### Part 2 - Carry Appropriate Receptacle

- 1. If a person who is in charge of a dog at any time on land to which this part of the Order applies does not have or produce when requested by an Authorised Person, an Appropriate Receptacle for picking up dog faeces, that person shall be guilty of an offence unless:-
  - (a) they have reasonable excuse for failing to do so; or
  - (b) the owner, occupier or other person or authority having control of the land has consented (generally or specifically) to his failing to do so.
- 2. This part of the Order applies to all public places in the County Borough of Caerphilly.

For those purposes a "public place" means any place to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.

### Part 3 - Dogs On leads In Enclosed Memorial Gardens

- 1. A person in charge of a dog shall be guilty of an offence if at any time that person takes a dog onto or permits a dog to enter and/or remain in any of the enclosed Memorial Gardens set out in Appendix 2 without being controlled by a lead of not more than two metres in length unless that person can show that:-
  - (a) They have reasonable excuse for failing to do so; or
  - (b) The owner, occupier or other person or authority having control of the land has consented (generally or specifically) to him failing to do so.
- 2. For these purposes, a "lead" means any rope, cord, leash or similar item used to tether, control or restrain a dog, but does not include any such item which is not actively being used as a means of restraint so that the dog remains under a person's close control.

### Part 4 - Dogs On Leads By Direction

- 1. A person in charge of a dog will be guilty of an offence if at any time on land to which this part of the Order applies, they fail to comply with a direction given to them by an Authorised Officer to put and keep the dog on a lead of not more than two metres in length for such period and/or in such circumstances as directed by the Officer, unless that person can show that:-
  - (a) they have a reasonable excuse for failing to do so; or
  - (b) The owner, occupier, or other person or authority having control of the land, has consented (generally or specifically) to him failing to do so.
- 2. For these purposes, as "lead" means any rope, cord, leash or similar item used to tether, control or restrain a dog, but does not include any such item which is not actively being used as a means of restraint so that the dog remains under a person's close control.
- 3. This part of the Order applies to all public places in the County Borough of Caerphilly.
  - For these purposes, a "public place" means any place to which the public or any section of the public has access, on payment or otherwise, as of right or by virtue of express or implied permission.
- 4. For the purposes of this Part of the Order, an Authorised Person may only direct a person to put and keep a dog on a lead if such restraint is reasonably necessary to prevent a nuisance or behaviour by the dog that is likely to cause annoyance or disturbance to any other person, or the worrying or disturbance of any animal.

### Part 5 - Dog Exclusions In Children's Play Areas/Multi Use Games Areas -

- 1. A person in charge of a dog will be guilty of an offence if at any time he takes the dog on to, or permits the dog to enter or remain on, any of the enclosed children's play areas/multi use games areas listed in Appendix 1 to this Order, unless that person can show that:-
  - (a) They have a reasonable excuse for doing so; or

(b) The owner, occupier, or other person or authority having control of the land, has consented (generally or specifically) to him doing so.

### **Exemptions**

- 1. The provisions in **Parts 1 and 2** of this Order shall not apply to a person who:-
  - (a) Is registered as partially sighted or blind, in a register compiled under Section 29 of the National Assistance Act 1948; or
  - (b) Is registered as "sight-impaired", "severely sight-impaired" or as "having sight and hearing impairments which, in combination have a significant effect on their day to day lives", in a registered compiled under Section 18 of the Social Services and Well-Being (Wales) Act 2014; or
  - (c) Has a disability which affects his mobility, manual dexterity, physical co-ordination, or ability to live, carry or otherwise move everyday objects, such that the person cannot reasonably be expected to remove the faeces.
  - (d) Has some other disability, such that a person cannot reasonably be expected to remove the faeces.
- 2. The provisions in **Part 5** of this Order shall not apply to
  - (a) A dog trained by a registered charity to assist a person with a disability and upon which a disabled person relies for assistance.

### **Other Matters**

- 1. For the purpose of this Order a person who habitually has a dog in his possession shall be taken to be in charge of the dog at any time unless at that time some other person is in charge of the dog.
- 2. Where the person in charge of a dog wishes to rely upon any of the exemptions set out in this Order, the burden will be on that person to prove that they satisfy the requirements of the exemption being relied upon.

### Offence

It is an offence for any person without reasonable excuse

- (a) To do anything that a person is prohibited from doing by this Order Or
- (b) To fail to comply with a requirement to which a person is subject under this Order

Any person guilty of an offence under this section is liable on summary conviction to a fine not exceeding level 3 on the standard scale

#### **Fixed Penalties**

An Authorised Person may issue a Fixed Penalty Notice to anyone he or she believes has committed an offence under this Order. A person will have 14 days to pay the fixed penalty of £100 or a discounted amount of £75 if paid within 7 days. Failure to pay the fixed penalty will result in prosecution.

### **Appeals**

Any challenge to this Order must be made in the High Court by an interested person within six weeks of it being made. An interested person is someone who lives in, regularly works in, or visits any of the areas affected by this Order. This means that only those who are directly affected by the restrictions have the power to challenge. The right to challenge also exists where an order is varied by the Council.

Interested persons can challenge the validity of this Order on two grounds: that the Council did not have power to make the Order, or to include particular prohibitions or requirements; or that a requirement of the legislation was not complied with in relation to the Order.

Dated the day of 2017.

The Common Seal of Caerphilly County Borough Council was hereunto affixed in the presence of:

**Authorised Officer** 

Gadewir y dudalen hon yn wag yn fwriadol



## CABINET – 6TH SEPTEMBER 2017

SUBJECT: WORKS TO FACILITATE THE DISPOSAL OF PONTLLANFRAITH HOUSE

SITE

### REPORT BY: ACTING DIRECTOR OF CORPORATE SERVICES

#### 1. PURPOSE OF REPORT

1.1 To seek approval to the procurement of both the demolition of Ty Pontllanfraith House and the necessary site and other investigations to inform the disposal process and to ensure the necessary funds are made available to fund these costs.

#### 2. SUMMARY

- 2.1 The site was marketed and three parties were invited for a formal interview. After further analysis of the bids a preferred purchaser was selected; discussions to refine the design are continuing.
- 2.2 The commercial element of the offer of purchase continues to be caveated and it is now clear that a net firm offer will not be established until a detailed ground investigation is completed. The buildings continue to incur cost and it is proposed that the Council directly procures both the demolition of the buildings, and the necessary site and other investigations to inform the disposal process.

### 3. LINKS TO STRATEGY

- 3.1 The contents of this report link to the following key strategic objectives:
- 3.2 The Council's Medium-Term Financial Plan (MTFP).
- 3.3 The proposal contributes to the following Well-being Goals within the Well-being of Future Generations Act (Wales) 2015:
  - 1. A prosperous Wales
  - A Wales of cohesive communities

#### 4. THE REPORT

- 4.1 Policy & Resources Scrutiny Committee, on 17th June 2014 endorsed the principle to begin a consultation to close Pontllanfraith House and Council, on 25th February 2015, approved the closure as part of the MTFP savings.
- 4.2 Marketing of the site for housing commenced in June 2015, with Expressions of Interest requested by 31st July 2015.

- 4.3 Supplementary Planning Guidance in the form of a Development Brief was approved by Council on 8th March 2016, and the development was advertised in the Estates Gazette the following month with a closing date for "best bids" of 1st July 2016.
- 4.4 None of the bids submitted were fully compliant with the Development Brief, and revised bids were invited. All parties were invited to meet with CCBC Planning Department prior to submitting a revised offer. Upon receipt of the revised offers there was a range of bids having varying degrees of compliance with the Development Brief.
- 4.5 Three parties were invited for a formal interview and after further analysis of the bids a preferred purchaser was selected on 25th January 2017; discussions to refine the design have continued, collaterally with drafting legal documentation, to facilitate entering into a contract conditional on a satisfactory detailed planning consent for residential development.
- 4.6 Discussions have continued with the preferred purchaser and whilst the development proposals have been suitably developed the commercial element of the offer continues to be heavily caveated. It is clear that these caveats will not be removed and the associated risk priced until a detailed ground investigation is completed. It is therefore proposed that the Council procures a detailed ground investigation and the preferred purchaser will then provide a firm net offer that reflects the findings. The resulting net offer may or may not then be acceptable.
- 4.7 It was previously envisaged that the site purchaser would manage the demolition of the buildings but as the completion of the sale is taking longer than envisaged, and the empty buildings continue to incur costs, it is now proposed that the Council directly procures the demolition of the buildings.
- 4.8 Whether the preferred purchaser or the Council procures the demolition and ground investigations is cost neutral as both elements were Council risk items in the procurement process.

## 5. WELL-BEING OF FUTURE GENERATIONS

This proposal does contribute to the Well-being Goals as set out in Links to Strategy above. However, the proposal is a relatively minor one, being the demolition of buildings and the carrying out of the necessary site and other investigations to inform the disposal process, so its consistency with the five ways of working set out in the sustainable development principle, as defined in the Act, is limited. The overarching proposal within which this sits (the redevelopment of a part brownfield site) looks to the **long term** so that we do not compromise the ability of future generations to meet their needs in that it enables the provision of some 100 dwellings. Implementation of the proposal **involves** a diversity of the population in the decisions that affect them by offering an opportunity for home ownership.

#### 6. EQUALITIES IMPLICATIONS

An Equalities Impact Assessment (EqIA) screening has been completed in accordance with the Council's Equalities Consultation and Monitoring Guidance. No potential for unlawful discrimination and/or low level or minor negative impact have been identified and, therefore, a full EqIA has not been carried out.

#### 7. FINANCIAL IMPLICATIONS

7.1 The buildings are locked, alarmed, insured and are inspected weekly. Also a key holder has been nominated and is called out should there be an alarm activation. All of the foregoing incur cost and standing charges for utilities apply. These ongoing costs are estimated at circa £6,000 per annum, but Furthermore NNDR liability applies at the rate of £117,764 per annum. Both will cease on demolition.

- 7.1 Demolition of the Civic Centre is anticipated to be in the order of £550,000.
- 7.2 A geotechnical desk study will be around £500.
- 7.3 A ground investigation and interpretive report will be circa £25,000.
- 7.4 These costs total £575,500, which (with a 10% contingency) amounts to approximately £630,000.
- 7.5 It is proposed that these costs are funded from the capital earmarked reserve of £7.469m set aside by Council 22nd February 2017.

#### 8. PERSONNEL IMPLICATIONS

8.1 There are no personnel implications arising out of this report.

#### 9. CONSULTATIONS

9.1 There are no views expressed as a result of consultation that differ from the recommendation.

#### 10. RECOMMENDATION

10.1 That approval is given to progress the demolition of the buildings, and the necessary site and other investigations utilising funding from the capital earmarked reserve. All works will be procured in line with the Authority's Standing orders for contracts".

#### 11. REASON FOR THE RECOMMENDATION

11.1 To reduce the level of risk being carried by the Council in the disposal of Pontllanfraith House.

#### 12. STATUTORY POWER

12.1 Local Government Acts 1972 and 2000.

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Councillor Lisa Phipps, Cabinet Member for Homes and Places hardadt@caerphilly.gov.uk

Councillor Mike Adams, Member for Pontllanfraith

Councillor Colin Gordon, Member for Pontllanfraith

Councillor Gez Kirby, Member for Pontllanfraith

#### Background Papers:

Policy and Resources Scrutiny Committee - 17th June 2014 - Pontllanfraith House

Council - 26th February 2015 - Budget Proposals 2015/16 and Medium Term Financial Strategy 2015/16

Council - 8th March 2016 - Proposed Supplementary Planning Guidance - Pontllanfraith House

Council - 22nd February 2017 - Budget Proposals 2017/18 and Medium Term Financial Strategy 2017/18



### CABINET – 6TH SEPTEMBER 2017

SUBJECT: WRITE-OFF OF DEBTS OVER £20,000 – NNDR ARREARS FOR LTD

**COMPANIES** 

REPORT BY: ACTING DIRECTOR OF CORPORATE SERVICES & SECTION 151

OFFICER

#### 1. PURPOSE OF REPORT

1.1 On 15th September 2009, Cabinet approved a revised write-off procedure for debts that are material, where the individual debt is greater than £20,000. Approval is sought to write-off two national non-domestic rate (NNDR), also known as business rate, debts where, in each case, the individual debt is greater than £20,000.

#### 2. SUMMARY

2.1 This report gives details of an amount of business rate that the Authority is required to write off as a bad debt.

#### 3. LINKS TO STRATEGY

- 3.1 To comply with Financial Regulations.
- 3.2 The writing-off of unrecoverable debts is an important element of prudent financial management. Effective financial management contributes to the following Well-being Goals within the Well-being of Future Generations Act (Wales) 2015:-
  - A prosperous Wales
  - A resilient Wales
  - A healthier Wales
  - A more equal Wales
  - · A Wales of cohesive communities
  - A Wales of vibrant culture and thriving Welsh language
  - · A globally responsible Wales

### 4. THE REPORT

- 4.1 Policy & Resources Scrutiny Committee receives half yearly reports on monies due to the Council which cannot be collected. Unpaid business rate is pursued through a magistrates' court liability order that empowers the Authority to instruct bailiffs.
- 4.2 Due to debtors absconding, declaring themselves insolvent through bankruptcy/liquidation or other proceedings, ceasing to trade, dying with no estate, and because of limited means there are inevitably circumstances when debts cannot be collected. After all legal means have

been exhausted a decision is made to write-off debts. Policy and Resources Scrutiny Committee receive a report every 6 months summarising the value of debts written off by the Authority. It should be noted that business rate is an unsecured debt in the event of bankruptcy/liquidation.

- 4.3 The first case involves New Mr Phone Ltd, a company that occupied 85 Cardiff Road Caerphilly. The unpaid rates of £26,944.26 are in respect of an occupied rate liability (reference no. 510313297) covering the period 14th June 2012 to 31st December 2014 inclusive. The Authority issued rate demands and obtained liability orders in respect of the debt, a voluntary payment plan was agreed and payments of £5,212.00 were collected. Subsequently, an enforcement agent was instructed to recover the debt but before any further sums could be recovered, the company was dissolved. The total liability (including £112.33 court costs) was £32,765.30, of which £5,933.37 has been collected, leaving an unpaid balance of £26,944.26. The company was dissolved on 21st July 2015 via voluntary 'strike off' according to Companies House records. In the unlikely event that any future payment is received in respect of these arrears, an equivalent amount of the debt will be reinstated.
- 4.4 The second case involves ADS Express Freight LLP, a company that occupied Unit 2 Gelligaer Court, Hospital Road, Penpedairheol, Hengoed. The unpaid rates of £20,209.87 are in respect of an occupied rate liability (reference no. 510327616) covering the period 1st September 2013 until 31st March 2016 inclusive. The Authority issued rate demands and obtained liability orders in respect of the debt. No payments were received and subsequently an enforcement agent was instructed to recover the debt. The total liability (including £171.10 court costs) was £34,898.29, of which £14,859.52 has been collected, leaving an unpaid balance of £20,209.87. The company went into liquidation on 1st April 2016 and the Authority submitted a claim for the outstanding debt to insolvency practitioners. In the unlikely event that any future payment is received in respect of these arrears, an equivalent amount of the debt will be reinstated.
- 4.5 In these cases the Authority has no further legal powers to recover the unpaid debts.

#### 5. WELL-BEING OF FUTURE GENERATIONS

5.1 Effective financial management is a key element in ensuring that the Well-being Goals in the Well-being of Future Generations Act (Wales) 2015 are met. The process of writing-off unrecoverable debts ensures that financial liabilities are recognised as they occur and are not deferred as potential future liabilities.

#### 6. EQUALITIES IMPLICATIONS

6.1 There are no potential equalities implications of this report and its recommendations on groups or individuals who fall under the categories identified in Section 6 of the Council's Strategic Equality Plan, therefore no Equalities Impact Assessment has been carried out.

### 7. FINANCIAL IMPLICATIONS

7.1 There are no direct financial implications to the Authority as the Authority collects NNDR on behalf of Welsh Government.

#### 8. PERSONNEL IMPLICATIONS

8.1 There are none.

#### 9. CONSULTATIONS

9.1 There are no consultation responses which have not been reflected in this report.

#### 10. RECOMMENDATIONS

10.1 It is recommended that Cabinet determine the debts detailed in paras. 4.3 and 4.4 be writtenoff on the grounds that they are irrecoverable.

### 11. REASONS FOR THE RECOMMENDATIONS

11.1 To write-off bad debts due to the Authority where no further legal remedy exists.

#### 12. STATUTORY POWER

12.1 Local Government Act 1972 and 2000.

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Consultees: Cllr Barbara Jones, Deputy Leader & Cabinet Member for Finance, Performance and

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Nicole Scammell, Acting Director of Corporate Services & Section 151 Officer

Stephen Harris, Interim Head of Corporate Finance

Gail Williams, Interim Head of Legal Services & Monitoring Officer

Background Papers:

Contact Council Tax & NNDR Manager (ext 3421)

Gadewir y dudalen hon yn wag yn fwriadol



## **CABINET – 6TH SEPTEMBER, 2017**

## PUBLIC INTEREST TEST - EXEMPTION FROM DISCLOSURE OF DOCUMENTS **SCHEDULE 12A LOCAL GOVERNMENT ACT 1972**

SUBJECT:

WRITE OFF OF DEBTS OVER £20,000 - NNDR ARREARS

REPORT BY:

**ACTING DIRECTOR OF CORPORATE SERVICES** 

I have considered grounds for exemption of information contained in the report referred to above and make the following recommendations to the Proper Officer:-

## **EXEMPTIONS APPLYING TO THE REPORT:**

Information relating to the financial or business affairs of any particular person (including the Authority holding that information) (Paragraph 14).

## **FACTORS IN FAVOUR OF DISCLOSURE:**

There is a public interest in the way in which the Council recovers monies owed.

## PREJUDICE WHICH WOULD RESULT IF THE INFORMATION WERE DISCLOSED:

The Report contains detailed information about the financial affairs of third parties and disclosure of such information could breach their right to privacy of their financial business affairs.

## MY VIEW ON THE PUBLIC INTEREST TEST IS AS FOLLOWS:

That paragraph 14 should apply. I am mindful of the need to ensure the transparency and accountability of public authorities for decisions taken by them in relation to the recovery of monies owed. However disclosure of the information contained in the report could breach their right to privacy of their financial//business affairs.

The information is not affected by any other statutory provision which requires the information to be publicly registered.

On that basis I feel that the public interest in maintaining the exemption outweighs the public interest in disclosing the information. Members are asked to consider these factors when determining the public interest test, which they must decide when considering excluding the public from this part of the meeting.

## RECOMMENDED DECISION ON EXEMPTION FROM DISCLOSURE:

public interest in disclosing the information, and that the report should be exempt.

Signed: Dated: 23 August 2017

Post: Interim Head of Legal Services/Monitoring Officer

I accept/deapt accept the recommendation made above.

On the basis set out above I feel that the public interest in maintaining the exemption outweighs the

Signed: Proper Officer

By virtue of paragraph(s) 14 of Part 1 of Schedule 12A of the Local Government Act 1972.

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